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JCS-01 NSA-03 MSC-05 PD-02 AF-05 AR-03 EA-03 NEA-03
M-01 P-01 PDS-03 PDC-04 FDE-03 PDF-03 PDP-03 PM-07
R-01 PGF-01 EFLR-02 AC-01 PL-01 EU-03 GC-02 PP-01
E-08 IO-01 TV-03 PPM-01 DS-01 NEAA-01 TVP-04 TVF-04
TVW-04 TVS-05 MP-04 VERA-01 VBXC-01 VDXH-01 VBE-01
VBF-01 VBL-01 VBN-01 VRU-02 VOA-02 USUN-01 COS-15 C-01
WM-05 SECD-02 JJ-02 PE-02 SSO-01 OSD-01 CIA-05
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ALL POLADS POSTS
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USIA

WHITE HOUSE FOR HOWARD AND NSC DEMIS;

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ALSO PASS ARS AND OECD; USUN FOR NEGEN; OTHER

MILITARY ADDEES FOR PUBLIC AFFAIRS AND POLADS

EO 12356 N/A

SUBJECT: PUBLIC AFFAIRS GUIDANCE NO. 87-53: AFGHANIS

ACTION SUMMARY:

AFGHANISTAN REMAINS A KEY PRIORITY OF USG FOREIGN POLICY. ACCORDINGLY, IN ADDITION TO ITS OWN EFFORTS, POST SHOULD ENCOURAGE AND WORK WITH LOCAL MEDIA AND WITH HUMAN RIGHTS AND OTHER GROUPS CONCERNED WITH AFGHANISTAN TO PROMOTE HEIGHTENED AWARENESS OF AFGHANISTAN AND THE KEY ISSUE OF THE NEED FOR RAPID SOVIET TROOP WITHDRAWALS. KEY EDITORIALS SHOULD BE SENT TO P/P FOR CROSS PLAY.

BACKGROUND:

THE SOVIET INVASION AND OCCUPATION OF AFGHANISTAN BEGAN ON DECEMBER 27, 1979. EIGHT YEARS LATER, THE WAR WHICH HAS DEVASTATED AFGHANISTAN AND ITS PEOPLE, FORCED MILLIONS OF AFGHANS INTO EXILE IN PAKISTAN AND IRAN, BUT NOT BROKEN THE WILL OF THE AFGHAN RESISTANCE SHOWS NO SIGNS OF ENDING. DESPITE KABUL'S SO-CALLED POLICY OF "NATIONAL RECONCILIATION" ANNOUNCED AT THE END OF 1986 AND THE CONTINUATION OF UN-SPONSORED PROXIMITY TALKS IN GENEVA BETWEEN PAKISTAN AND AFGHANISTAN, NEITHER KABUL NOR MOSCOW HAVE SHOWN THE WILLINGNESS AND RESOLVE TO TERMINATE THE CONFLICT. THE LAST GENEVA ROUND CONCLUDED SEPTEMBER 18 WITH VERY LITTLE PROGRESS TOWARD NARROWING THE DIFFERENCES OVER THE SOVIET TROOP WITHDRAWAL ISSUE. THE SOVIETS ARE CONTINUING TO PRESS THE FIGHTING -- IN SOME INSTANCES PLAYING A LARGER ROLE IN THE FIGHTING THEMSELVES -- AND TO MAINTAIN DIPLOMATIC AND MILITARY PRESSURE ON PAKISTAN.

USG POLICY:

THE USG IS COMMITTED TO THE ACHIEVEMENT OF A POLITICAL SETTLEMENT OF THE CONFLICT BASED ON THE PROMPT AND COMPLETE WITHDRAWAL OF SOVIET TROOPS AND SELF-DETERMINATION FOR THE AFGHAN PEOPLE. THE SHAPE OF A REASONABLE SETTLEMENT IS ALREADY CLEAR. WHAT IS NEEDED IS EVIDENCE OF SOVIET
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VBF-01 VBL-01 VBN-01 VBU-02 VOA-02 USUM-01 DQC-15 C-01
WH-05 SECDEF-02 J3-02 PE-02 SSO-01 OSD-01 CIA-05
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WILLINGNESS TO MOVE FORWARD ON THE WITHDRAWAL OF THEIR
AND TO SERIOUSLY COMMIT THEMSELVES TO A POLITICAL SETTLEMENT
ACCEPTABLE TO THE MAJORITY OF THE AFGHAN PEOPLE. THE U.S.

OFFER TO GUARANTEE AN APPROPRIATE SETTLEMENT REACHED THROUGH
THE U.N.-SPONSORED PROXIMITY NEGOTIATIONS REMAINS ON THE
TABLE. PUBLIC AFFAIRS GUIDANCE 87-20 -- "AFGHANISTAN" (USIA
23743, APRIL 11, 1987) PROVIDES DETAILED GUIDANCE ON U.S.
POLICY. PUBLIC AFFAIRS GUIDANCE 87-42 -- "SOVIET INTENTIONS
IN AFGHANISTAN" (USIA 44055, JULY 6, 1987) OUTLINES SOVIET
POLICY IN AFGHANISTAN.

UPCOMING PUBLIC AFFAIRS OPPORTUNITIES:

AS IN PAST YEARS, THE COMING MONTHS PROVIDE EXCELLENT
OPPORTUNITIES TO FOCUS PUBLIC ATTENTION ON AFGHANISTAN AND
THE PLIGHT OF ITS PEOPLE. THESE INCLUDE:

-- THE UNGA DEBATE ON THE ANNUAL PAKISTAN RESOLUTION
(NOW SET FOR NOVEMBER 9-10) CALLING FOR THE WITHDRAWAL OF
SOVIET TROOPS FROM AFGHANISTAN IS EXPECTED TO BE SUPPORTED BY
AN OVERWHELMING MAJORITY OF THE UNGA MEMBERS;

-- THE UN REPORT ON HUMAN RIGHTS IN AFGHANISTAN (THE
ERMACORA REPORT) IS EXPECTED TO BE RELEASED IN EARLY
NOVEMBER. COPIES WILL BE POUCHED TO ALL POSTS. POST SHOULD
ALSO DRAW ON STATE 286458-C, SEPTEMBER 15, 1987,
"AFGHANISTAN: PUBLIC THEMES ON HUMAN RIGHTS" IN DISCUSSING
THIS ISSUE WITH ITS CONTACTS;

-- THE ANNIVERSARY OF THE SOVIET INVASION (DECEMBER 27,
1979) PROVIDES AN APPROPRIATE OCCASION TO DRAW WORLD
ATTENTION TO THE SITUATION IN AFGHANISTAN AND THE PROBLEMS IT
POSES FOR THE WORLD COMMUNITY.

AGENCY PRODUCTS:

-- TV -- TELEVISION IS CURRENTLY WORKING ON A
DOCUMENTARY, "AFGHANISTAN: A NEW GENERATION," WHICH FOCUSES
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RUEHMO/AMEMBASSY MOSCOW 8802
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ON THE GENERATION OF AFGHANS (THOSE BETWEEN 17 AND 27) WHO
HAVE REACHED MATURITY SINCE THE SOVIET INVASION. TWO VIDEOS
BE AVAILABLE FOR DISTRIBUTION BY MID-DECEMBER.

RECENTLY ACQUIRED -- ONE FROM THE BRITISH EMBASSY AND THE
OTHER FROM PBS MAY BE OFFERED TO THE FIELD IN SPANISH, FRENCH
AND ARABIC. TELEVISION IS ALSO CONSIDERING ONE OR MORE
WORLONET INTERACTIVES KEYED TO UNGA EVENTS AND THE
ANNIVERSARY. INTERESTED POSTS SHOULD CONTACT TV/WPI;

-- P/DS -- POSTS ARE ENCOURAGED TO REQUEST SATELLITE
SPEAKER PROGRAMS;

-- P/E -- EXHIBITS IS COMPLETING WORK ON A PAPER SHOW
FOCUSING ON THE AFGHAN FAMILY AND THE CHILDREN. (OFFERING
CABLE, HAS BEEN SENT TO ALL POSTS);

-- P/P -- THE TWICE-YEARLY AFGHAN CHRONOLOGY WILL BE
AVAILABLE BY THE BEGINNING OF DECEMBER;

-- P/FPC -- THE FOREIGN PRESS CENTER WILL ORGANIZE A
NUMBER OF BRIEFINGS IN WASHINGTON AND NEW YORK TO COINCIDE
WITH UNGA EVENTS AND THE ANNIVERSARY;

-- VOA -- VOA'S DARI AND PASHTO SERVICES WILL PROVIDE
SPECIAL PROGRAMMING LEADING UP TO AND ON THE ANNIVERSARY
DATE. THERE WILL BE A NUMBER OF VOA EDITORIALS ON
AFGHANISTAN BETWEEN NOW AND THE END OF THE YEAR.

-- IT IS EXPECTED THAT PRESIDENT REAGAN WILL DELIVER A
MESSAGE ON AFGHANISTAN ON THE ANNIVERSARY AND THAT STATE WILL
HOLD A HIGH-LEVEL BRIEFING AT ABOUT THAT TIME.

(P/G)

MOSCOW AND LENINGRAD MINIMIZE CONSIDERED.

WICK

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